

気候変動枠組条約第 14 回締約国会議 (COP14) 京都議定書第 4 回締約国会合 (COP/MOP4) 等の概要

12月1日(月)~12日(金) ポーランド・ポズナンにおいて COP14、COP/MOP4 を始めとする一連の国連気候変動関連会議が開催された。主な成果と概要は以下のとおり：

．全体の概要

1. 2013 年以降の枠組みについては、昨年のバリでの COP13 で条約の下に設置された特別作業部会 (AWG-LCA) と、京都議定書の下の特
別作業部会 (AWG-KP) において、2009 年末の合意に向けて、2009 年
の作業計画、共有のビジョン等に関する議論が行われた。
2. 斉藤環境大臣は、閣僚級会合に出席し、長期目標の共有、セクター別
アプローチ、国の経済発展の段階等に応じた行動の必要性(差異化)
等の我が国の立場を説明するとともに、金融危機下においてこそ気候
変動の対策を経済成長のバネとすべきとの主張を行った。また、計 8
か国・地域及び米国ケリー上院議員との間で会談を実施し、我が国の
立場を説明するとともに各国との協力等につき意見交換した。
3. ポーランド経済省が主催した産業大臣会合には、各国の産業担当大臣
(我が国からは谷合経済産業大臣政務官が出席)、産業界関係者等が
参加し、セクター別アプローチの有用性について理解を深めた。本会
合の成果として、産業界を含めた意見交換の場として「ワルシャワ対
話」が立ち上げられ、この一環として我が国が 3 月に開催するセク
ター別アプローチに関するワークショップの提案が歓迎された。

．主な成果と概要

1. 2013 年以降の枠組みについて主に以下の 2 つの場で議論が行われた。
(1) 条約の下での長期的協力の行動のための特別作業部会第 4 回会合
(AWG-LCA4)

バリ行動計画の 5 つの構成要素 (共有のビジョン、緩和、適応、技
術、資金) につき各国の意見交換が行われるとともに、各国の見解を
議長編纂文書としてとりまとめた。

また、来年本格的な交渉に入ることを踏まえ、議長に対し、第 5 回
会合 (2009 年 3~4 月) での検討用に、主要論点を整理した文書を作

成すること、またこれを踏まえ第 6 回会合（同 6 月）の検討用に交渉テキストの作成を要請する等の作業計画が策定された。

(2) 京都議定書の下での附属書 I 国の更なる約束に関する特別作業部会
第 6 回再開会合（AWG-KP6.2）

附属書 I 国の削減ポテンシャル・削減幅、附属書 I 国の更なる約束の検討、附属書 I 国が排出削減目標を達成する手段の分析、附属書 I 国がとる政策・手段等による環境・経済・社会面での潜在的影響（波及効果） 2009 年の作業計画に係る議論が行われた。

先進国の削減幅に関する結論文書では、「IPCC 第 4 次評価報告書が『最も低い濃度水準を達成するためには附属書 I 国全体として 2020 年までに 1990 年比 25～40%削減が必要』と指摘していることを認識する」という昨年 12 月のバリ会合での結論を再確認した。また、附属書 I 国の削減目標の検討に関しては、IPCC 等の科学的知見及び削減ポテンシャルやコストなどの要素に基づくべきとの日本の考えが反映された。

2009 年の作業計画については、附属書 I 国全体の削減レベル、国ごとの削減レベルに加え、約束期間、基準年を含む数量削減目標のあり方、削減ポテンシャル等について、各国の意見提出などを踏まえ、4 回の会合を通じて検討していくことで合意した。

. 結論文書、作業計画等について（抜粋）

AWG-LCA 4 2009年作業計画

2. The AWG-LCA invited its Chair to prepare, under his own responsibility, the following documents to facilitate negotiations among Parties, building upon the ideas and proposals of Parties and upon assembly document mentioned in paragraph 1 above and taking account of the organization of work under the AWG-LCA:

(a) A document for consideration at its fifth session, taking account of further submissions received from Parties by 6 February 2009, that would further focus the negotiating process on the fulfillment of the Bali Action Plan and on the components of the agreed outcome to be adopted by the Conference of the Parties at its fifteenth session, describing areas of convergence in the ideas and proposals of Parties, exploring options for dealing with areas of divergence and identifying any gaps that might need to be filled in reaching an agreed outcome.

(b) A negotiating text for consideration at its sixth session in June 2009, taking account of the proceedings of the AWG-LCA at its fifth session and of further submissions received from Parties by 24 April 2009.

AWG-KP6.2 結論文書「先進国の削減ポテンシャル及び削減幅、さらなる約束に関する文書」

6. The AWG-KP recalled that its work should be guided by a shared vision of the challenges set by the ultimate objective of the Convention based on the principles and other relevant provisions of the Convention and its Kyoto Protocol. It noted the usefulness of the ranges referred to in the contribution of Working Group to the Fourth Assessment Report (AR4) of the Intergovernmental Panel on Climate Change (IPCC) and that this report indicates that global emissions of greenhouse gases (GHGs) need to peak out in the next 10-15 years and be reduced to very low levels, well below half of levels in 2000 by the middle of the twenty-first century in order to stabilize their concentrations in the atmosphere at the lowest levels assessed by the IPCC to date in its scenarios. Hence the urgency to address climate change. At the first part of its fourth session, the AWG-KP recognized that the contribution of Working Group to the

AR4 indicates that achieving the lowest levels assessed by the IPCC to date and its corresponding potential damage limitation would require Annex Parties as a group to reduce emissions in range of 25-40 per cent below 1990 levels by 2020, through means that may be available to these Parties to reach their emission reduction targets. The IPCC ranges do not take into account lifestyle changes which have the potential of increasing the reduction range. The ranges would be significantly higher for Annex Parties if they were the result of analysis assuming that emission reductions were to be undertaken exclusively by Annex Parties. The AWG-KP also recognized that achievement of these reduction objectives by Annex Parties would make an important contribution to overall global efforts required to meet the ultimate objective of the Convention as set out in its Article 2.

8. The AWG-KP initiated consideration of the scale of emission reductions to be achieved by Annex Parties in aggregate as a contribution of these Parties to the overall efforts to meet the ultimate objective of the Convention. It noted that further consideration of this issue should be informed by recent scientific information, including the AR4.
9. The AWG-KP noted that the contributions of Annex Parties, individually or jointly consistent with Article 4 of the Kyoto Protocol, to the scale of emission reduction to be achieved by Annex Parties in aggregate should be informed by consideration of, inter alia, the analysis of the mitigation potential, effectiveness, efficiency, costs and benefits of current and future policies, measures and technologies at the disposal of Annex Parties, appropriate in different national circumstances. The AWG-KP recognized that consideration of this contribution should be made in a transparent and coherent manner and may lead to a spread of values for QELROs among individual Annex Parties .
11. The AWG-KP took note with appreciation of the pledge for emission reduction targets made by some Parties in the submission referred to in paragraph 2 above. It invited other Annex Parties, in a position to do so, to submit information on their possible QELROs before the seventh session of the AWG-KP with a view to completing its work by the fifth session of the Conference of the Parties serving as the meeting of the Parties to the Kyoto Protocol.

AWG-KP6.2 2009年の作業計画

2. The AWG-KP confirmed that four sessional periods are currently envisaged for 2009:
 - (a) Seventh session: 29 March to 8 April in Bonn, Germany
 - (b) Eighth session: 1-12 June, in conjunction with the thirtieth sessions of the Subsidiary Body for Scientific and Technological Advice and the Subsidiary Body for Implementation in Bonn
 - (c) Ninth session: August/ September at a venue to be determined
 - (d) Tenth session: 30 November to 11 December, in conjunction with the fifth session of the CMP in Copenhagen, Denmark

5. The AWG-KP concluded, noting the iterative nature its work programme, that in 2009 it will focus on agreeing on further commitments for Annex Parties under the Kyoto Protocol. In this context, it recognized the need for work to be conducted on the following issues:
 - (a) Consideration of the scale of emission reduction to be achieved by Annex Parties in aggregate.
 - (b) Consideration of the contribution of Annex Parties, individually or jointly, consistent with Article 4 of the Kyoto Protocol, to the scale of emission reductions to be achieved by Annex Parties in aggregate.
 - (c) Other issues arising from the implementation of the work programme, with due attention to improving the environmental integrity of the Kyoto Protocol, including:
 - () The duration of the commitment period(s)
 - () How quantified emission limitation and reduction objectives could be expressed, which includes how the base year is expressed
 - () Mitigation potential of Annex Parties, including factors and indicators underpinning it

- () Improvements to emissions trading and the project-based mechanisms
- () The definitions, modalities, rules and guidelines for the treatment of land use, land-use change and forestry (LULUCF) in the second commitment period
- () The coverage of greenhouse gases (GHGs), sectors and source categories
- () Common metrics to calculate the carbon dioxide equivalence of anthropogenic emissions by sources and removals by sinks (hereinafter referred to as common metrics)
- () Legal matters arising from its mandate pursuant to Article 3, paragraph 9, of the Kyoto Protocol
- (ix) Consideration of information on potential environmental, economic and social consequences, including spillover effects, of tools, policies, measures, and methodologies available to Annex Parties (hereinafter referred to as potential consequences)
- (x) Possible approaches targeting sectoral emissions
- (xi) How approaches to limit or reduce emissions of GHGs not controlled by the Montreal Protocol from aviation and marine bunker fuels could be used by Annex Parties as a means to reach their emission reduction targets, taking into account Article 2, paragraph 2, of the Kyoto Protocol
- (xii) Analysis of efforts and achievements to date, including during the first commitment period

6. Regarding the issues identified in paragraph 5 (a) and (b) above, and relevant elements of paragraph 5 (c) above, the AWG-KP:

- (a) Invited Parties to submit to the secretariat, by 15 February 2009, their views on these matters, for compilation by the secretariat into a miscellaneous document for consideration be the AWG-KP at its seventh session.

- (b) Requested the secretariat to organize, under the guidance of the chair of the AWG-KP, a workshop on these matters before or during the seventh session of the AWG-KP and to invite Parties and international organizations to present the results of relevant technical analyses at this workshop.
- (c) Encouraged Parties to exchange relevant information on elements of the work of the AWG-KP in 2009, including through voluntary submissions to the secretariat and the use of workshops hosted by Parties.

16. The AWG-KP, noting the iterative nature of its work programme and taking into account paragraphs 13, 14 and 15 above, will also seek:

- (a) At its seventh session: to adopt conclusions on the matter referred to in paragraph 5(a) above and reach conclusion on a draft amendment text taking into consideration the documents referred to in paragraph 14 above
- (b) At its eighth session: to adopt conclusions on the matter referred to in paragraph 5(b) above and consider issues relating to means, potential consequences and common metrics, as well as any draft decisions or draft amendments
- (c) At its ninth session: to consider issues relating to rules and modalities of possible improvements relating to items 3, 4 and 5 of its agenda for the sixth session, as well as any draft decisions or draft amendments
- (d) At its tenth session: to consider issues relating to rules and modalities of possible improvements relating to items 3, 4 and 5 of its agenda for the sixth session, as well as further consideration of a draft text on agenda item 7 and any draft decisions or draft amendments